

Federal Communications Commission Washington, D.C. 20554

DA 07-121 January 19, 2007

Michael E. Carosella QUALCOMM Incorporated 5775 Morehouse Drive San Diego, CA 92121

> Re: WPZA237, St. Louis, Missouri ULS File No. 0002720030 WRSP-TV, Springfield, Illinois Facility ID No. 62009

Dear Mr. Carosella,

On August 21, 2006, you filed an FCC Form 601 application for modification of station WPZA237, seeking authorization to operate on TV Channel 55 in the St. Louis, Missouri area. Your application incorporates broadcaster consent, pursuant to section 27.60(b)(1)(iv) of the Commission's rules. This rule section permits a 700 MHz Band licensee to obtain the written concurrence of a co-channel or adjacent channel TV/DTV broadcaster, whereby the incumbent broadcaster consents to accept higher levels of interference than the rule otherwise permits, subject to Commission approval. Your application includes a copy of a consent agreement between QUALCOMM Incorporated ("QUALCOMM") and GOCOM Media of Illinois, LLC ("GOCOM") licensee of WRSP-TV, analog channel 55, in Springfield, Illinois. In the agreement, GOCOM has agreed to accept potential interference to 5.70% of the population in the Grade B contour of WRSP-TV's licensed facilities.

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¹ The application was amended, under the same ULS file number, on October 16, 17, and 27, 2006; November 13 and 28, 2006; and January 16, 2007. The Commission placed the application on public notice. *See* Wireless Bureau Market-Based Applications Accepted for Filing, *Public Notice*, Report No. 2700 at 3 (rel. Nov. 1, 2006). No petitions have been filed against the application.

² See 47 C.F.R. § 27.60(b)(1)(iv).

³ This approval process involves an analysis by the Media Bureau, under delegated authority, to determine whether grant of the application is in the public interest. *See* Service Rules for the 746-764 and 776-794 MHz Bands, and Revisions to Part 27 of the Commission's Rules, WT Docket No. 99-168, *Memorandum Opinion and Order and Further Notice of Proposed Rulemaking*, 15 FCC Rcd 20845 (2000) (basis for public interest analysis of Lower 700 MHz consent agreements); Reallocation and Service Rules for the 698-746 MHz Spectrum Band (Television Channels 52-59), GN Docket No. 01-74, *Report and Order*, 17 FCC Rcd 1022 (2002) (framework for public interest analysis of Lower 700 MHz "band-clearing" agreements) ("*Lower 700 MHz Report and Order*").

⁴ We note that the Interference Consent Agreement dated July 31, 2006 was between QUALCOMM and Springfield Broadcasting Partners ("SBP"), the prior licensee of WRSP-TV, whereby SBP agreed to consent to the potential interference outlined in Qualcomm's Technical Statement to 5.59% of the population within WRSP-TV's Grade B contour. Subsequently, GOCOM, SBP, and QUALCOMM entered into an Assignment and Assumption Agreement in which GOCOM agreed to assume SPB's rights, duties, and obligations under the Interference Consent Agreement. In addition, QUALCOMM has submitted a letter from GOGOM agreeing to accept the increase in interference to 5.70%.

For the reasons discussed below, we find that grant of the application is in the public interest.⁵ First, our approval of the application will allow OUALCOMM to deploy its MediaFLO ("forward link only") technology, a "mediacast" service capable of delivering many channels of multimedia content to third generation ("3G") wireless phones. According to QUALCOMM, which holds licenses for Channel 55 (Block D in the Lower 700 MHz Band) covering the entire nation, MediaFLO initially will provide up to fifteen live streaming video program channels, numerous video "clip cast" channels from which subscribers can choose video clips for viewing on-demand, and numerous audio channels.⁶ QUALCOMM states that MediaFLO will be available at "mass market" prices for most of the nation's over 194 million mobile phone customers, and that it will spur the development of new content and new technologies. QUALCOMM also intends that the network will carry local programming and core public interest program content such as breaking news, weather, and public affairs, as well as maintain network capability to disseminate emergency alert information, in both visual (including textual) and auditory form. QUALCOMM further states that its MediaFLO technology offers distinct efficiency and cost advantages in delivering content to a large mobile subscriber base, as compared to cellular and higherfrequency based systems. Moreover, as QUALCOMM notes, MediaFLO will be affordable, readily available, and will stimulate new development on a large scale within the emerging technology of mobile video. Given that QUALCOMM's business plan calls for an investment of \$800 million, grant of this application will contribute to the growth of the American economy.⁹

Second, WRSP-TV is not the sole station licensed to Springfield, and cable and satellite penetration in the Champaign-Springfield-Decatur DMA is 88.0%. While WRSP-TV is a top-four network affiliate (FOX), only 2,161 of the affected viewers reside within that DMA (or 0.36% of the population in the station's Grade B contour). The remaining 31,971 affected viewers reside within the St. Louis DMA and receive local network service from Fox affiliate KTVI(TV)/DT, St. Louis. Thus, virtually none of the agreed upon interference is caused within WRSP-TV's market, and all of the agreed-upon interference area will continue to receive service from WRSP-DT. Finally, virtually all of the loss area is served by five or more other television stations; only a small area will continue to be served by only four other stations.

Accordingly, we believe that the public interest will be served by a grant of QUALCOMM's application, conditioned upon operating within the technical parameters specified in the application, and in accordance with the GOCOM Agreement. Any changes to the technical parameters of the proposed facilities that will result in levels of interference greater than those agreed to in the preceding agreements referenced herein, or that result in any additional interference under the thresholds established in the Commission's Qualcomm Order, will require separate Commission approval.

⁵ With respect to any stations receiving interference for which consent is not provided, we note that QUALCOMM's proposed operations are in accordance with the terms of the Commission's Order granted October 13, 2006. *See* Qualcomm Incorporated Petition for Declaratory Ruling, *Order*, 21 FCC Rcd 11683 (2006).

⁶ QUALCOMM Attachment at 5.

⁷ *Id.*

⁸ OUALCOMM Attachment at 5, 6.

⁹ QUALCOMM Attachment at 6.

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Sincerely,

Barbara A. Kreisman, Chief Video Division Media Bureau

Roger S. Noel, Chief Mobility Division Wireless Telecommunications Bureau